

Monthly Report to Dublin City Councillors on Homelessness

This report focuses on the situation in the Dublin region (inclusive of the 4 Dublin Local Authorities) at the end of *July 2023*. There are **116** more households in emergency accommodation when compared to the previous month, with **219** more individuals. This reflects an increase in both families and single adult households, but predominantly in single households.

Number of individuals in Emergency Accommodation in the **Dublin Region** – from July 2022 to July 2023, as published nationally:

| Month | Families | Adults in Families | Children | Singles | Total Adults | Total Individuals | Total Households |
|-----------|----------|--------------------|----------|---------|-----------------|----------------------|---------------------|
| July 2023 | 1,347 | 2,302 | 2,908 | 4,274 | 6,576 | 9,484 | 5,621 |
| June 2023 | 1,313 | 2,232 | 2,841 | 4,192 | 6,424 | 9,265 | 5,505 |
| May 2023 | 1,295 | 2,217 | 2,802 | 4,141 | 6,358 | 9,160 | 5,436 |
| Apr 2023 | 1,263 | 2,160 | 2,722 | 4,128 | 6,288 | 9,010 | 5,391 |
| Mar 2023 | 1,203 | 2,065 | 2,638 | 4,072 | 6,137 | 8,775 | 5,275 |
| Feb 2023 | 1,169 | 2,008 | 2,576 | 4,004 | 6,012 | 8,588 | 5,173 |
| Jan 2023 | 1,165 | 2,003 | 2,577 | 3,943 | 5,946 | 8,523 | 5,108 |
| Dec 2022 | 1,148 | 1,960 | 2,583 | 3,833 | 5,793 | 8,376 | 4,981 |
| Nov 2022 | 1,134 | 1,914 | 2,549 | 3,741 | 5,655 | 8,204 | 4,875 |
| Oct 2022 | 1,120 | 1,885 | 2,529 | 3,673 | 5,558 | 8,087 | 4,793 |
| Sep 2022 | 1,081 | 1,815 | 2,429 | 3,541 | 5,356 | 7,785 | 4,622 |
| Aug 2022 | 1,067 | 1,789 | 2,406 | 3,537 | 5,326 | 7,732 | 4,604 |
| July 2022 | 1,016 | 1,700 | 2,339 | 3,509 | 5,209 | 7,548 | 4,525 |

1. Family Homelessness

In Dublin at the end of July 2023, there were **1,347** families in emergency accommodation. This is an increase of **34** on the June 2023 number, and an increase of **331** when compared with July 2022 when there were **1,016** families in emergency accommodation. That is a **33%** increase in the number of families in emergency accommodation in the Dublin Region in the past 12 months.

The number of children residing in emergency accommodation at the end of July was **2,908**. This is an increase of **67** when compared to the June 2023 figure and **569** more than the July 2022 figure of **2,339**.

New family presentations have remained relatively consistent – an average of 73 per month for the year to date and the average number of families leaving homelessness to a tenancy is 31 per month. The falloff in families exiting to tenancies is the main driver of the increase in the number of people experiencing homelessness in the Dublin region.

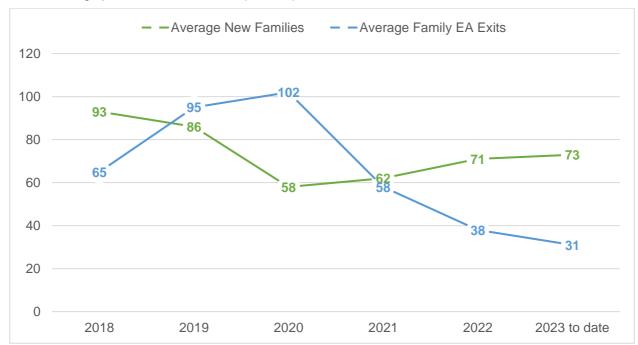


Table 1: Average presentations and exits (families)

1.1. Use of Commercial Hotels

The numbers of families residing in commercial hotels has increased. By the end of July 2023, there were **383** families using commercial hotels. This represents an increase of **15** families from **368** in June 2023 and compared with **168** in July 2022, an increase of **215** families. The highest level was in March 2017, when the number of families in commercial hotels reached **871**. The DRHE is entering contracts with some of those facilities to reduce our vulnerability to shortages during times of peak demand.

1.2. New Family Presentations – July 2023

75 families entered emergency accommodation for the first time in July 2023. This represents an increase of **1** on June 2023. The table below shows family presentations for the previous 12 months.

| | _ | • | Oct 2022 | | | | | | | _ | |
|----|----|----|-------------|----|----|----|----|----|----|----|----|
| 79 | 78 | 63 | 58 | 62 | 49 | 57 | 62 | 84 | 79 | 81 | 74 |

1.3. New Family Presentations – Demographic information and reasons for presentation to Homeless Services

| Citizenship | Irish | EU/ EEA | Non-EU | UK | Total |
|-------------|----------|----------|----------|--------|-----------|
| July 2023 | 40 (53%) | 21 (28%) | 14 (19%) | 0 (0%) | 75 (100%) |

Below are the presenting reasons to aid understanding of the drivers of homelessness:

| Family Reason for Homelessness | July 2023 | % |
|--------------------------------|-----------|------|
| NOTs | 18 | 24% |
| Relationship Breakdown | 16 | 21% |
| Overcrowding | 14 | 19% |
| Domestic Violence | 10 | 13% |
| Family Reunification | 4 | 5% |
| Family Circumstances | 2 | 3% |
| Leaving Direct Provision | 2 | 3% |
| Newly Arrived from Abroad | 2 | 3% |
| License Agreement Ended | 1 | 1% |
| Illegal Eviction | 1 | 1% |
| Insufficient Funds | 1 | 1% |
| Prison Release | 1 | 1% |
| Victim of Anti-Social | 1 | 1% |
| Sofa Surfing | 1 | 1% |
| Unknown | 1 | 1% |
| Total | 75 | 100% |

Notice of Terminations

5 – property to be sold, **1** – Substantial Renovations, **4** – Change of Use, **4** – Unsuitable Accommodation, **1** - Rent Arrears, **1** – Breach of Tenant Responsibilities, **1** – Anti Social Behaviour, **& 1** – Unknown (Clarification sought from LA's).

The Tenant In Situ has scheme is used where possible by every Local Authority to avoid risk It is very important we get the message out to tenants with a Notice of Termination to engage with their Local Authority at an early stage.

Presented to Local Authority: DCC - 43, DLRCC - 4, FCC - 8, SDCC - 20

1.4. Prevention - Family Homelessness

In July 2023, **54** families were prevented from entering emergency accommodation through the HHAP Scheme (46) and Social Housing (8)*. This prevention figure does not include tenancies protected by the (DRHE funded) Threshold Tenancy Protection Service or other prevention services.

*<u>Additional social housing prevention lettings</u> are made through rehousing of tenants whose landlords are exiting the Rental Accommodation Scheme or where a purchase has been made under Tenant in Situ Scheme on the grounds of homelessness prevention that may not be included here.

1.5. Families - Exit to Tenancies

In July 2023, **33** families exited emergency accommodation into new tenancies. 7 moved to HAP, 25* to Social Housing and 1 to LTA. The table below shows family exits for the previous 12 months.

| _ | Aug 2022 | - | | | | | | | - | - | June 2023 |
|----|-------------|----|----|----|----|----|----|----|----|----|--------------|
| 50 | 31 | 31 | 24 | 44 | 41 | 21 | 37 | 32 | 20 | 40 | 30 |

^{*}Additional social housing exits are completed by each Local Authority, under their respective Schemes of Lettings, to homeless families coming from long-term supported accommodation or from non-Section 10-funded accommodation that may not be included here.

Over the first 7 months of this year **132** families in the Dublin Region have exited emergency accommodation to social housing Local Authority (80) / AHB (43) / LTA (5) / RAS (4). A further **81** families across the 4 Dublin Local Authorities moved with the assistance of HAP.

The number of families moving to HAP from emergency accommodation was **7** in July which was a decrease of 7 on the previous month. The monthly average number of families exiting emergency accommodation to tenancies in 2023 is currently running at **30**, compared with **33** in 2022, **57** in 2021, **94** in 2020, and **95** in 2019. There will be a continued focus on improving the pathway out of homelessness as the year progresses.

1.6. Support to Families

Residents in family hubs/supported temporary accommodation receive onsite support in NGO run accommodation. Families in private operated emergency facilities (PEAs) receive in-reach housing advice/social support from NGO and DRHE teams, as well as access to services provided by the HSE and TUSLA.

2. Single Adult Homelessness

There were **4,274** single adults in emergency accommodation at the end of July 2023, which represents an increase of **82** on last month. This figure was **3,509** for July 2022. That is a 22% increase in single adults in emergency accommodation in the Dublin Region over the past 12 months.

2.1. New Single Adult Presentations – July 2023

The number of single adults presenting as homeless and using emergency accommodation for the first time was **157** in July 2023. This represents a decrease of **27** on the previous month. The table below shows the new single adult presentations over the previous 12 months.

| July | Aug | Sept | Oct | Nov | Dec | Jan | Feb | Mar | Apr | May | June |
|------|------|------|------|------|------|------|------|------|------|------|------|
| 2022 | 2022 | 2022 | 2022 | 2022 | 2022 | 2023 | 2023 | 2023 | 2023 | 2023 | 2023 |
| 168 | 176 | 160 | 159 | 200 | 157 | 162 | 141 | 189 | 132 | 166 | 184 |

2.2. New Single Adult Presentations – Demographic Information and Reasons for Presentation to Homeless Services

| Citizenship | Irish | EU/EEA | Non-EU | UK | Total |
|-------------|----------|----------|----------|--------|------------|
| July 2023 | 74 (47%) | 35 (22%) | 46 (30%) | 2 (1%) | 157 (100%) |

Below are the presenting reasons to aid understanding of the drivers of homelessness:

| Singles - Reason for Homelessness | Jul-23 | % |
|--|--------|-----|
| Relationship breakdown (Family) | 26 | 17% |
| Overcrowding | 19 | 12% |
| Insufficient Funds / Affordability of P.R Private Rented | 17 | 11% |
| Leaving Direct Provision | 14 | 9% |
| Relationship breakdown (Partner) | 11 | 7% |
| NOTs | 10 | 6% |
| Unknown | 10 | 6% |
| Newly arrived from abroad - less than 6 months | 9 | 6% |
| Leaving Hospital/Treatment | 7 | 4% |
| Sofa Surfing | 7 | 4% |
| Domestic Violence | 5 | 3% |
| Family Circumstances | 5 | 3% |
| Unsuitable Accommodation | 3 | 2% |
| Rough Sleeper | 3 | 2% |

| Resident Returned From Abroad | 2 | 1% |
|---------------------------------|-----|------|
| Substance Abuse | 2 | 1% |
| Victim of Anti-Social | 1 | 1% |
| Licensee Agreement Ended | 1 | 1% |
| Leaving HSE childcare services | 1 | 1% |
| Prison Release | 1 | 1% |
| Family Reunification | 1 | 1% |
| Mental Health | 1 | 1% |
| Relationship breakdown (Friend) | 1 | 1% |
| Total | 157 | 100% |

Presented to Local Authority: DCC - 105, DLRCC - 16, FCC - 15, SDCC - 21

2.3. Prevention - Single Adult Homelessness

In July 2023, **39 single adults** were prevented from entering emergency accommodation through HAP (28) and Social Housing (11)*. This is additional to tenancies protected by the (DRHE funded) Threshold Tenancy Protection Service and other prevention services. In DCC, these lettings include those to Older Persons at risk of homelessness as prioritised under the changes to the adopted 2018 Allocations Policy.

*Additional social housing prevention are made through rehousing of tenants whose landlords are exiting the Rental Accommodation Scheme or where a purchase has been made under Tenant in Situ Scheme on the grounds of homelessness prevention.

2.4. Single Adult Homeless – Exit to Tenancies

55 single adults exited to tenancies in July 2023: 19 (HAP), 25 (AHB/LA)* and 11 (LTA). The table below shows exits of single adults to tenancies for the previous 12 months.

| July | Aug | Sept | Oct | Nov | Dec | Jan | Feb | Mar | Apr | May | June |
|------|------|------|------|------|------|------|------|------|------|------|------|
| 2022 | 2022 | 2022 | 2022 | 2022 | 2022 | 2023 | 2023 | 2023 | 2023 | 2023 | 2023 |
| 36 | 44 | 40 | 34 | 39 | 42 | 41 | 52 | 48 | 33 | 45 | |

^{*}Additional social housing exits are completed by each Local authority, under their respective Schemes of Lettings, to homeless single households coming from long-term supported accommodation or from non-Section 10-funded accommodation, that are not included here.

The monthly average number of singles exiting emergency accommodation to tenancies in 2023 is 45, compared with 44 in 2022, 81 in 2021, 84 in 2020, and 48 in 2020.

2.5. Housing Support Officers and Other Supports to Private operated facilities (PEA)

Housing Support Officers visit private emergency accommodation facilities to give housing support. In-reach health and addiction services are provided by the HSE and an integrated Care and Case Management Team is now providing case management and clinics in private emergency accommodation across the region.

3. Housing Assistance Payment Scheme (HAP)

The Homeless HAP Scheme is an important tool in the response to homelessness. DRHE Housing Support Officers and Place-Finders, as well as NGO staff, assist households to move out of emergency accommodation or prevent them from entering in the first place. **100** new Homeless HAP tenancies were sourced in July 2023.

Breakdown of household type and previous accommodation of those accessing HHAP in July 2023:

| Previous Accommodation | Singles/Couples | Families |
|---------------------------|-----------------|----------|
| Leaving hotels/PEA | 12 | 3 |
| Leaving STA | 7 | 4 |
| Prevention/did not use EA | 28 | 46 |
| Total | 47 | 53 |

4. Duration accessing emergency accommodation

4.1. Families - Detailed Analysis of Duration in Services

| Duration in EA – July 2023 (as at 31/07/2023) | Total Families | % |
|---|----------------|------|
| 24+ months | 244 | 18% |
| 18-24months | 149 | 11% |
| 12-18 months | 238 | 18% |
| 6-12 months | 270 | 20% |
| 6 months or less | 438 | 33% |
| Total | 1,339* | 100% |

^{*} This figure differs to the 1,347 figure for July because it is calculated using a point in time. The monthly family figure is calculated by counting all families using emergency accommodation over the final week of each month.

When compared to July 2022, the percentage of families in the 6 months or less and the 6-12 months categories has decreased. The percentage of families in the 12-18 months, 18-24 months and 24+ months categories has increased.

4.2. Single Adults - Duration in Services

| Duration in EA – July 2023 | Total Single Adults | % |
|----------------------------|---------------------|------|
| 24+ months | 656 | 16% |
| 18-24months | 335 | 8% |
| 12-18 months | 526 | 13% |
| 6-12 months | 824 | 20% |
| 6 months or less | 1,803 | 43% |
| Total Adults (Singles) | 4,144 | 100% |

5. Housing First

Housing First in the Dublin Region is provided by Peter McVerry Trust (PMVT) on behalf of the DRHE. As of the end of July 2023, there were a total of **501** active Housing First tenancies. **13** Housing First tenancies were created in July 2023: DCC -7, DLRCC -3, FCC -0, SDCC -3.

6. Summary

The increase of 34 families and 82 single adults experiencing homelessness in the Dublin region over the month of July is disappointing. We are reviewing the data to understand why there was such a significant rise, particularly in single adults this month, as capacity was not increased. Overall the lower rate of exits is the main contributor to the rise in homelessness as presentation levels are consistent.

The Tenant in Situ scheme continues to be used to prevent homelessness.

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July 2023

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Homeless FREEPHONE 1800 707 707; for access to Emergency Accommodation out of hours service for the Dublin Region.

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